

## **Chapter 2: Reforming amidst crisis**

With international humanitarian assistance declining, efforts to build a more efficient, effective and equitable sector are more urgent than ever. Yet in 2024 progress towards reforming how funding is channelled and delivered to people in crisis continued to fall short.

Despite many years of advocacy and policy efforts to promote a more locally led humanitarian system, progress made to increase funding to local and national actors reversed in 2024. The reduction in total humanitarian assistance disproportionately hit local and national actors, with direct funding down by 31% (US \$1.2 billion) and total direct and indirect funding down by 22% (US \$2.5 billion), accounting for 7.5% of all international humanitarian assistance. At the same time, the bulk of humanitarian funding remained concentrated among international organisations, with 61% of public funding provided to multilateral organisations.

Pooled funds are an increasingly popular tool for channelling funding to the local level. The UN-managed country-based pooled funds (CBPFs) have steadily increased the proportion of allocations to local and national actors, which reached 35% (US \$322 million) in 2024. Yet overall donor support for pooled funds has not increased – still making up around 4% of overall international humanitarian assistance. Looking forward, new Grand Bargain and Emergency Relief Coordinator proposals to channel more funding to CBPFs could, if met, have a seismic impact if they include targets for local and national actors. Yet there remains a need to pursue other funding mechanisms and approaches, beyond just the UN-managed pooled funds, if sector-wide localisation commitments are to be achieved.

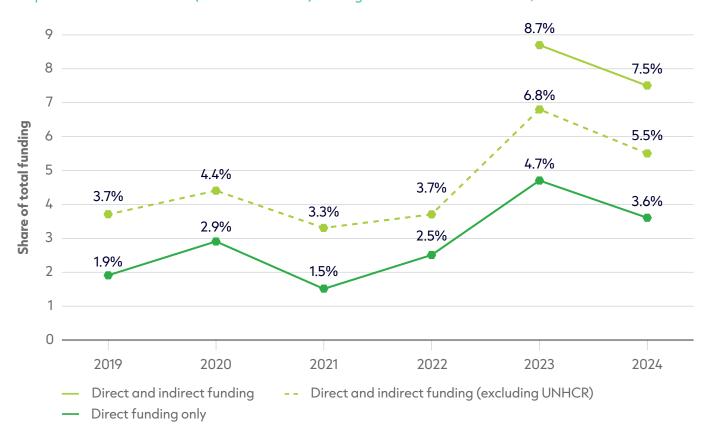
Efforts to fund more cost effective and efficient interventions have been less successful. After years of growing support for the cash agenda, the volume and proportion of international humanitarian assistance provided as cash and vouchers fell in 2024. At 19.6%, the share of cash and vouchers of total international humanitarian assistance was the lowest since 2021. There is also growing policy support for anticipatory action approaches, however funding available for anticipatory action frameworks stagnated in 2024 (US \$305 million) and the volume disbursed fell (US \$111 million). Progress has been made on defining, tracking and evidencing anticipatory approaches, but a lack of collective targets may limit accountability for providing the 'fuel' money to deliver these approaches at a meaningful scale.

It is not yet clear the extent to which the current funding crisis in 2025 will prove a catalyst for meaningful change, or whether new existential funding threats will mean the little hard-won progress is lost. However, the drop in funding to local and national actors in 2024 in particular suggests they will continue to feel the ongoing impact of budget cuts most acutely.



## What is the trend in funding for local and national actors?

**Figure 2.1:** The share of international humanitarian assistance to local and national actors fell in 2024 Proportion of direct and total (direct and indirect) funding to local and national actors, 2019–2024

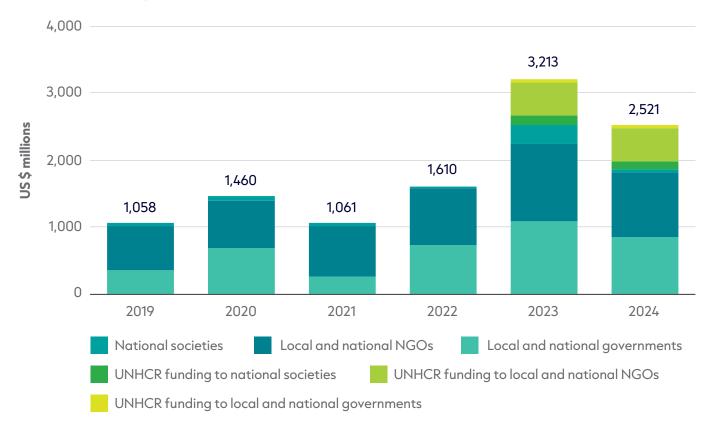


Source: Based on United Nations Office for the Coordination of Humanitarian Affairs (UN OCHA) Financial Tracking Service (FTS).

Notes: 2024 is the second year the United Nations High Commissioner for Refugees (UNHCR) has published granular data on its partnerships that can be independently verified against the Grand Bargain definitions of local and national actors, making only a direct comparison with 2023 possible. Comparisons across a longer period are done by excluding UNHCR.



**Figure 2.2:** Total trackable funding to local and national actors fell by nearly a quarter in 2024 Breakdown of funding to local and national actors, 2019–2024



#### Source: Based on UN OCHA FTS.

Notes: 2024 is the second year UNHCR has published granular data on its partnerships that can be independently verified against the Grand Bargain definitions of local and national actors, making only a direct comparison with 2023 possible. Comparisons across a longer period are done by excluding UNHCR.

Funding to local and national actors is not increasing despite many years of sustained advocacy, donor commitments and policy reform efforts (see Figure 2.1). In 2024, trackable funding provided directly to local and national actors fell substantially, though it remained above 2022 levels. This was partly driven by a decrease in funding from Gulf actors for specific crises following improvements in their reporting in 2023. However, overall direct funding volumes remain paltry, and the system has failed to meaningfully shift funding patterns to the local level.

- In 2024, direct funding to local and national actors fell by 31%, to US \$1.2 billion. As a proportion of total trackable international humanitarian assistance this represents just 3.6%.
- Improved reporting and inconsistent funding allocations of several Gulf donors have partly shaped this downward trend. The increase in funding in 2023 was mainly attributed to large funding flows totalling US \$1 billion from the government of Saudi Arabia and the Red Crescent Society of the United Arab Emirates (previously very limited reporters to the Financial Tracking Service (FTS)), which fell again in 2024: US \$89 million and US \$227 million less, respectively.
- The lack of progress to increase funding to local and national actors is stark when just looking at the funding flows of Grand Bargain signatories. The volume and proportion of funding provided directly to local and national actors by this donor group fell to 0.5% (US \$140 million) in 2024 from 0.6% (US \$174 million) in 2023.



It is difficult to quantify how much additional funding trickles through the humanitarian system to local and national actors in order to assess the overall funding picture. While there have been improvements in transparency due to new reporting from the United Nations High Commissioner for Refugees (UNHCR) since 2023, there remains a critical information gap on the total volume of funding that reaches local and national actors through one or more intermediaries (see Figure 2.3). This makes it challenging to fully assess progress made against the Grand Bargain aggregate target of 25%, limiting accountability.

Assuming that reporting practices remained consistent between 2023 and 2024 – and the data 'gap' remained the same – it would seem that funding to local and national actors was disproportionately cut in 2024 compared to the sector as a whole. Total trackable funding to local and national actors fell by 22% in 2024 compared to the 11% contraction of the sector (see Figure 1.1).

- US \$1.3 billion of indirect funding can be tracked to local and national actors in 2024, around half of which (US \$662 million) is funding reported by UNHCR.
- Trackable direct and indirect funding totalled an estimated US \$2.5 billion in 2024, a decrease of nearly a quarter (22%) from US \$3.2 billion in 2023. This funding makes up 7.5% of all trackable humanitarian flows.
- The proportions of total funding to different local and national actor groups remained similar to previous years.
- Local and national non-governmental organisations (NGOs) remained the largest recipient group (58%) followed by government actors (39%). UNHCR reporting contributed over a third of funding to local and national NGOs, providing just over half a billion in 2023 and 2024.
- However while local and national governments received most funding directly from donors, local and national NGOs continued to receive the majority (79%) of international funding through at least one intermediary.

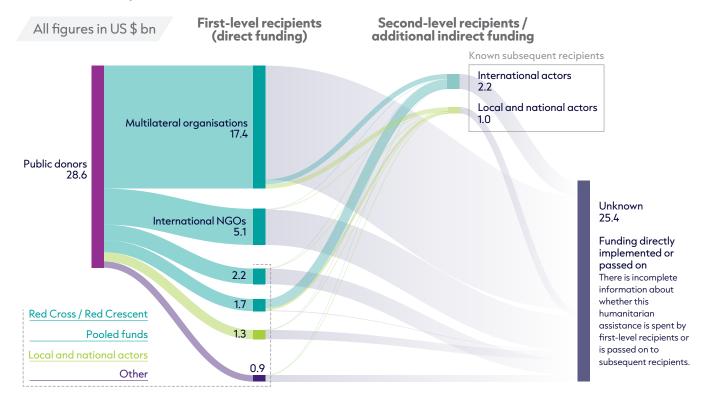
Looking forward, the announced budget cuts by key humanitarian donors will undoubtedly affect the slow progress made to increase funding to local and national actors. Until the recent decision to drastically reduce its official development assistance (ODA) budget, the US was leading the way on funding transparency, with a target to increase its funding to local and national actors to 25%. According to a memo published in March 2025 outlining decisions on United States Agency for International Development (USAID) award retentions and terminations, more than half (US \$18 million) of direct humanitarian funding obligations to local actors in place at the beginning of 2025 were to be cut.¹ The memo suggested that across all sectors 66% of USAID awards to local and national actors would be axed, a much higher proportion than awards to international partners (39%), again implying a potentially disproportionate impact on local and national actors.

The impact of the funding cuts on local actors downstream of USAID's international recipients is likely to be even greater and less visible given the lack of timely and public data on indirect funding. For instance, a survey by the NEAR Network (a network of local and national NGOs) found that, as of 10 February 2025, 83% of its members had paused their programmes due to the US funding cuts.<sup>2</sup>



**Figure 2.3:** The majority of international humanitarian assistance continues to be channelled to multilateral organisations

Channels of delivery, 2024



Source: Based on UN OCHA FTS, CBPF data, CERF Data Hub, and UNHCR 2023 partner budget information.

Despite the substantial shifts in volumes of funding provided by donors for international humanitarian assistance (see Figure 1.1), how funding is channelled to crises has changed remarkably little over the past decade. Looking at the bigger picture, donors continue to provide the bulk of funding to multilateral organisations and international NGOs (INGOs).

- In 2024, 61% (US \$17.4 billion) of public donor funding (as tracked by FTS, pooled funds and UNHCR data) was provided to multilateral organisations. The largest recipients were the World Food Programme (US \$7.9 billion) and UNHCR (US \$3.3 billion).
- After multilaterals, the largest recipient group was INGOs, which received 18% (US \$5.1 billion) of primary donor funding.

This direct funding is either implemented by the recipient organisation or passed on to other humanitarian organisations, often through long funding chains. However, despite the fact there have been multiple multistakeholder processes to address this,<sup>3</sup> the sector still struggles to account for exactly how this funding moves through the system before reaching the targeted population. While agencies provide detailed reporting on implementing partnerships to their donors, this information is not made publicly available. It is therefore not known how the vast majority of funding (89%) received by first-level recipients is delivered — whether it is directly implemented or passed to other organisations. This lack of transparency hampers coordination, targeting and accountability. It also makes tracking commitments made to increase aggregate (direct and indirect) funding to local and national actors very challenging.

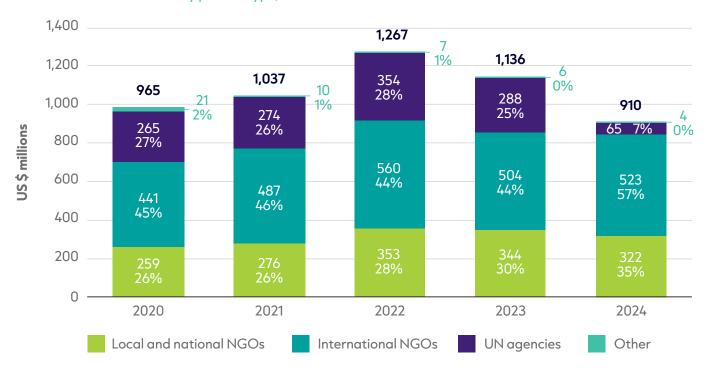
Of the funding that could be tracked to secondary recipients in 2024, most (US \$2.1 billion) was provided to other international actors. Just US \$1.0 billion was tracked at the second tier to local and national actors – including local and national NGOs and local or national government bodies – of which most came from UNHCR (US \$614 million) and UN pooled funds (US \$334 million).



# Are pooled funds increasing in use, and are they working for local and national actors?

Figure 2.4: Total volumes allocated through CBPFs are decreasing

CERF and CBPF allocations by partner type, 2019–2024

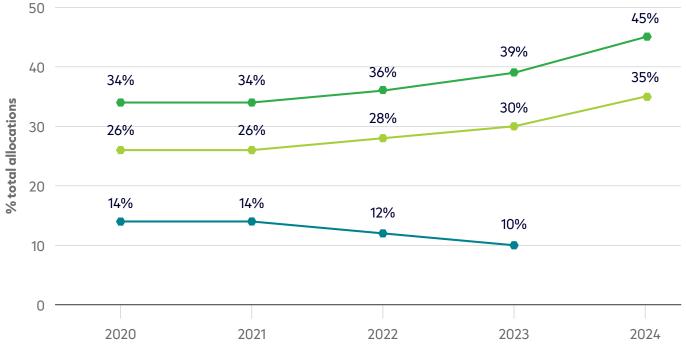


Source: Based on CBPF data, CERF Data Hub and annual reports.

Notes: Data is in constant 2023 prices. 2024 subgrant data for CERF is not currently available. Figures differ from previous GHA reports due to new data availability and deflation.



**Figure 2.5:** CBPFs are channelling a greater proportion of funding to local and national actors CERF and CBPF share of allocations to local/national partners, 2019–2024



% of CBPF allocations:

- Provided to local and national actors as direct or indirect funding
- Provided to local and national actors as direct funding

#### % of CERF allocations:

Provided to local and national actors as indirect funding

Source: Based on CBPF data, CERF Data Hub and annual reports.

Notes: Data is in constant 2023 prices. 2024 subgrant data for CERF is not currently available. Figures differs from previous GHA reports due to new data availability and deflation.

Pooled funding mechanisms have received increased focus over the past few years, yet the share of total donor funding delivered through them has not grown and remains small. In 2024, 6% (US \$1.7 billion) of public donor funding was provided to UN pooled funds (see Figure 2.3) – little change from previous years.

Despite this, pooled funds are considered a key vehicle to localise more funding and promote more inclusive and locally led humanitarian action.<sup>4</sup> Efforts to increase the proportion of CBPFs provided to local and national actors have paid off to an extent – the UN OCHA-managed CBPFs channelled nearly half of its funding to local and national actors in 2024.

- CBPFs allocated 35% of funds (US \$322 million) directly to local and national actors in 2024. Including subgrants, total funding to local actors reached 45% (US \$414 million), the highest share on record.
- As direct funding to local and national NGOs has increased, direct funding to UN agencies has fallen, from 25% in 2023 to 7% in 2024.
- The CBPFs allocating the largest proportion of funding directly to local and national actors were Colombia (100%), Somalia (78%) and Yemen (70%), while the lowest were Sudan (1%), Burkina Faso (16%) and Mali (21%).

Despite an increase in the proportion of CBPFs allocated to local and national actors, the overall volumes being allocated fell to below 2022 levels. In line with the overall reduction in humanitarian assistance (see Figure 1.1) most donors dropped their contributions to the CBPFs, some disproportionately so.



- Following a peak in 2022 (US \$1.3 billion), funding allocations fell again in 2024 to US \$914 million, a fall of 28%.
- The largest drops in funding provided between 2022 and 2024 were from the Afghanistan CBPF, which fell 82% (a US \$244 million decrease) and the Syria cross-border CBPF, which fell 55% (a US \$82 million decrease).
- There were large drops in contributions to the CBPFs from some key donors, disproportionate to their overall change in humanitarian spend (see Figure 1.3), including Germany, which halved its funding to the CBPFs to US \$440 million in 2024 from US \$213 million. In addition, UK funding fell by 10% from US \$202 million to US \$185 million, despite overall UK humanitarian spend increasing, and Canada funding fell by 60% from US \$89 million to US \$36 million.

Funding from the Central Emergency Fund (CERF) can only be allocated to UN agencies. Onward funding to local and national actors fell in 2023, along with overall volumes of CERF funding. This sub-granted funding does not technically count towards the Grand Bargain target as it is channelled through more than one intermediary.

- In 2023 (the latest year for which data is available), 10% (US \$69 million) of CERF allocations were sub-granted to local and national actors. This is a decline from the period 2019–2021 when 14% of CERF funding was consistently localised.
- Overall allocations from the CERF fell to US \$563 million in 2024, the lowest volume in the past six years.

Though overall volumes to the UN-managed pooled funds dropped in 2024, it is possible that this trend reverses in the context of donor cuts and shrinking budgets. Donors may choose to channel a larger proportion of funding through the pooled funds, as well-established mechanisms for funding local and national actors. Most recently, the Grand Bargain has proposed a target to channel more funding through pooled funds that directly fund local and national actors. A proposal to channel a third of international humanitarian assistance through the CBPFs has also been tabled as part of the Emergency Relief Coordinator's call for a humanitarian reset (see Box 2.1).<sup>5</sup>

As well as the UN OCHA-managed funds, there are several other pooled funds that are growing in support including NGO-led and locally led pooled funds that aim to provide greater autonomy to local actors.

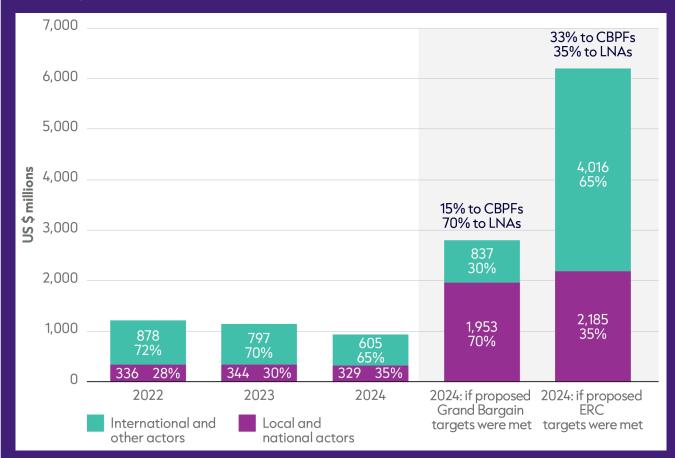
- The UN Women-managed Women's Peace and Humanitarian Fund has disbursed US \$249 million to local and national civil society organisations since it was established in 2016.6 In 2023, US \$46 million was mobilised through the fund, of which the majority (87%) was channelled to local and grassroots civil society organisations. Nearly half of these had never before received financing from the UN.7
- Through its country-based and global pooled fund, the Start Network disbursed £27.2 million (US \$33.8 million) in 2023, of which 43% was channelled directly and indirectly to local and national organisations.<sup>8</sup>
- In 2025, Network for Empowered Aid Response (NEAR) launched a new Bridge Funding Window within its Change Fund to specifically support NEAR members, 83% of whom have been affected by the freeze on United States Agency for International Development (USAID) spending.<sup>9</sup>



# **Box 2.1:** How pooled funds might change under Grand Bargain and Emergency Relief Coordinator (ERC) proposals

**Figure 2.6:** Grand Bargain and the ERC's proposals on pooled funds could both significantly increase funding to local and national actors, but with varying implications for international actors

Direct funding from UN-managed CBPFs by organisation type, 2022–2024, with hypotheticals under the Grand Bargain and ERC proposals based on 2024 numbers



Source: ALNAP based on data from the UN OCHA CBPF data hub.

Notes: Scenarios presented represent proposals by the Grand Bargain and the Emergency Relief Coordinator (ERC). Under the Grand Bargain proposal, 15% of humanitarian response plan (HRP) funding would be secured for CBPFs, of which 70% would go directly to local and national actors. Tom Fletcher, the ERC, proposed in a speech on 15 May 2025 that a third of funding should go through CBPFs. Because no specific target for local and national actors was mentioned, the current percentage of direct funding to local and national actors (35%) was assumed. For more details regarding the methodology of this scenario refer to the 'Methodology and definitions' chapter. LNAs = local and national actors. Figures presented in Figure 2.6 differ from those in Figure 2.4 due to the use of current prices.

Pooled funds are receiving growing attention in response to humanitarian funding cuts. As part of efforts to leverage the Grand Bargain, a set of 'achievable' concrete measures have been proposed that include a new target for pooled funds to increase funding to local and national actors: to 'collectively secure 15% of humanitarian response plan (HRP) funding to CBPFs that can provide at least 70% of funding directly to LNAs [local and national actors]'. The Emergency Relief Coordinator (ERC) is also considering proposals that would see one third of global humanitarian funding channelled directly through the CBPFs as part of the humanitarian reset.

These proposals would see an enormous increase in the volume of allocations for CBPFs (see Figure 2.6) – a tripling to US \$2.8 billion under the Grand Bargain proposal and US \$6.2 billion under the ERC's proposal using 2024 figures.



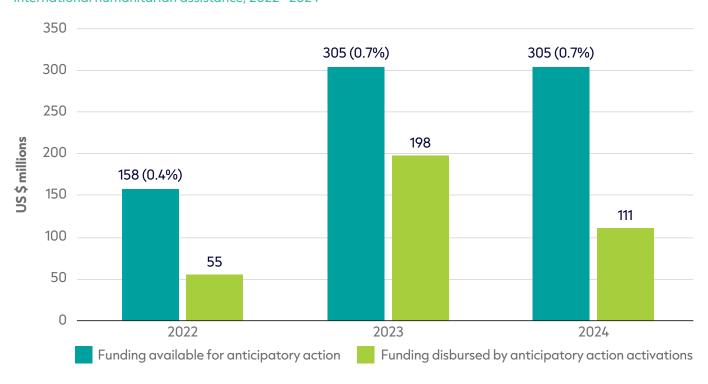
Both proposals would also provide a substantial – and similar – boost in the volume of funding reaching local and national actors. Using 2024 figures, funding to local and national actors would have increased to US \$2.0 billion under the Grand Bargain target, compared to US \$329 million actually allocated in 2024. The ERC's proposal does not specify a target for CBPF funding to local and national actors. Applying the same funding proportion that went to local and national actors from CBPFs in 2024 would mean the ERC's proposal would have seen a similar amount reach local and national actors (US \$2.2 billion) as the Grand Bargain target, despite the calling for more than double the amount of funding to CBPFs (a third compared to the Grand Bargain's 15%).

On the other hand, funding to UN agencies and INGOs – as the largest recipients currently – would enormously increase with the overall jump in volume proposed by the ERC, from US \$605 million to US \$4.0 billion when 2024 figures are applied. The Grand Bargain proposal would see allocations to international organisations slightly increase. As a result, both of these proposals would have only slightly increased the share of total humanitarian assistance to local and national actors in 2024, from 7.5% (see Figure 2.1) to between 10% and 11% – not even half the Grand Bargain target of 25%.

This reinforces the importance of reforming how the CBPFs allocate funding and ensuring funding for local and national actors is ringfenced if the pooled funds are to be a vehicle for 'localising' funding and giving an 'electric shock' to the system. While these proposals would go some way to increasing the volume of funding provided to local and national actors, applying them to 2024 figures shows that wider sector transformation would be more limited as things currently stand.

### How much funding was available for anticipatory action?

**Figure 2.7:** Growing policy support for anticipatory action has not yet translated into a growth in funding Total budget available for anticipatory action frameworks and disbursed through activations, and proportion of international humanitarian assistance, 2022–2024



Source: ALNAP based on Anticipation Hub data.

Notes: ALNAP adapted the Anticipation Hub dataset by including missing activations in the active frameworks data for any given year. Caps on the total amount available under UN OCHA-coordinated frameworks in specific contexts have been taken into account to avoid double counting. Additional funding for frameworks under development (but nevertheless available) have been included in the total for 2024.



Around one-fifth of humanitarian response needs are the result of highly predictable shocks.<sup>12</sup> Anticipatory action — one form of pre-arranged finance — provides pre-agreed support in the window between a shock warning and its impact, much earlier than more traditional crisis response mechanisms. Anticipatory action has seen growing support from the humanitarian community as one means to shift towards a more proactive and risk-informed response model that limits humanitarian needs while also protecting development gains. The evidence base on the cost-effectiveness and efficiency of this approach is developing,<sup>13</sup> with one Food and Agriculture Organization study finding that every US dollar invested in anticipatory action yields up to US \$7 dollars in avoidable losses.<sup>14</sup>

Despite the growing interest and support for anticipatory action, the volume of funding made available for anticipatory action frameworks stagnated in 2024 (US \$305 million) and the volume disbursed fell (US \$111 million) from the previous year despite the number of activations increasing. The overall reduction in total international humanitarian assistance meant there was a marginal increase in the share of anticipatory action funding, but this remained at just 0.7% of total international humanitarian assistance in 2024, a marginal increase from 0.3% in 2022 and 0.6% in 2023.

- The number of anticipatory action framework activations steadily increased from 47 activations in 2022 to 124 in 2024, predominantly for weather-related events. Despite this, the average disbursement per activation fell from US \$2 million in 2023 to US \$892,000 in 2024.
- In total, 56 countries had anticipatory action funding available to them in 2024 but the majority of total funding activated (72%) was absorbed by a small number of countries (Ethiopia, Somalia, Bangladesh, Mozambique, Madagascar, Niger and Chad).
- The UN remain the largest coordinating body of anticipatory action frameworks. In 2024, 83% of the total value was made available to UN-managed frameworks, followed by INGOs (10%) and the Red Cross and Red Crescent movement (6%). There is limited data on the involvement of local and national actors in anticipatory action frameworks as detailed in the report Falling Short? Humanitarian funding and reform.<sup>15</sup>

Despite the growing frequency and predictability of climate-related shocks, the potential of anticipatory action remains unrealised. To advance progress, a Grand Bargain caucus on scaling up anticipatory action was established in 2024, which agreed a common definition and established a methodology for tracking funding for anticipatory action. Donors also agreed to 'substantially' increase funding for anticipatory action and are encouraged to set individual targets of 5% of humanitarian budgets, in line with the G7 commitments. There is also an emphasis on the provision of 'fuel' money – the financing channelled through anticipatory action frameworks – as donors have previously provided greater support for 'build' money – the financing required to establish and maintain anticipatory action frameworks.

It is unclear the extent to which support for anticipatory action will be continued or sidelined as the current funding crisis challenges policy priorities. However, as the humanitarian community seeks to double-down on efficiency measures, the full potential of anticipatory action to shift towards a more proactive response that mitigates the humanitarian impacts of predictable hazards while building resilience to future shocks remains untapped.

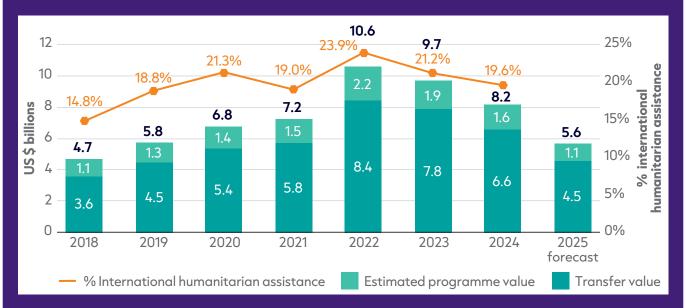


#### Box 2.2: How much support is delivered by cash and voucher assistance?

#### Section written and researched by the CALP Network

**Figure 2.8:** Humanitarian CVA volumes fell in 2024 for the second year in a row, and are predicted to drop further

Total humanitarian CVA transfer values and proportion of international humanitarian assistance, 2018–2024 and 2025 forecast



Source: Data on CVA volumes was collected by the CALP Network from implementing partners and supplemented with data from the UN OCHA FTS, HPC Projects Module and the Red Cross and Red Crescent Movement's Cash Maps.

Notes: CVA volumes data for 2024 is initial as some organisations have not yet provided data or have provided partial data only. For a limited number of organisations that have consistently reported over the past eight years but weren't able to submit in time this year, an estimate was used equivalent to 80% of their 2023 reported volume, based on an average decrease of 20% from 2023 to 2024 amongst reporting organisations. Double counting of CVA programmes that are sub-granted from one implementing partner to another is avoided where data on this is available. Transfer values for funding captured on FTS and HPC Projects are estimates based on the average ratio of transfer values to overall programming costs for organisations with available data. Data are not available for all included organisations across all years. Data is in current prices. Methodology for the forecasted estimates for 2025 can be found later in this section.

Cash and voucher assistance (CVA) volumes fell in 2024 for the second year in a row, from US \$7.8 billion transferred in 2023 to US \$6.6 billion in 2024, based on initial data. This constitutes a 16% drop, compared to a 9% drop in international humanitarian assistance in current prices. CVA as a share of international humanitarian assistance has also declined: peak CVA share occurred in 2022 at 23.9%, rather than 2023 at 23.3%, as previously reported.

While the high point remains similar, it occurred earlier than initially thought due to revision to the international humanitarian assistance baseline (rather than a change in reported CVA volumes).<sup>18</sup>

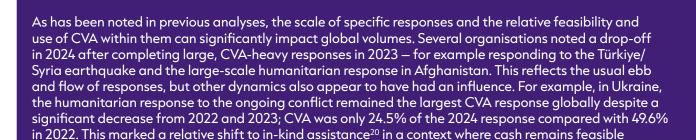
The relative percentage of cash as a proportion of CVA $^{19}$  increased slightly in 2024, up to 82%, compared to 81% in 2022 and 2023. From 2019 to 2021, cash constituted 71% to 72% of CVA.

While a further decline in CVA volumes in 2024 may have been expected given the broader drop in humanitarian funding, the further decrease in the proportion of international humanitarian assistance delivered as CVA (estimated at 19.6% in 2024) indicates a return to 2019 levels and signals a sustained decrease in international humanitarian assistance being delivered as CVA.

The reasons for the fall in CVA volumes in 2024 are manifold and vary across organisations and responses. Funding constraints were undoubtedly a contributing factor, though they differed by country and appear to have been largely general rather than specific to CVA.



and appropriate.

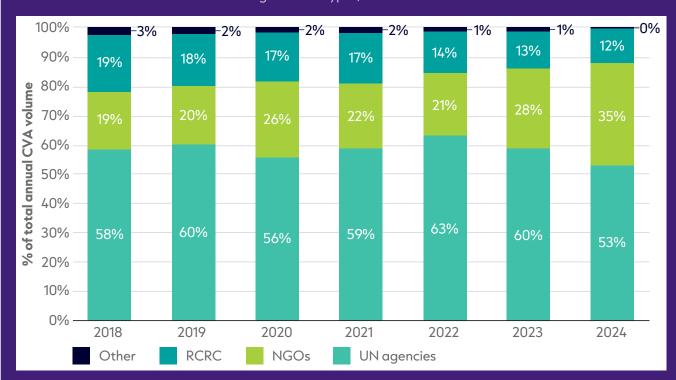


Context-specific operational constraints, access limitations and local policy directives have also been noted by several organisations as impacting CVA. The implementation of 'cash bans' by numerous administrations, particularly in the Sahel,<sup>21</sup> was cited by several organisations, often requiring modality shifts to in-kind.

Importantly, revised CVA share figures suggest a complex relationship may exist between international humanitarian assistance totals and CVA volumes. Data shows that the percentage share of CVA tends to disproportionately rise when international humanitarian assistance totals increase and disproportionately fall when they decrease. This pattern suggests that CVA may be particularly sensitive to funding shifts – relatively easy to scale up, but also easy to quickly scale down (the CVA scale effect).

Despite the above, feedback collected in the survey does not indicate a consistent policy-level shift away from CVA at organisational level. While the general trend across organisations was a decrease in 2024, some reported an increase in or stable CVA volumes. There are also examples of organisations increasing their number of projects and country programmes using CVA, even while overall volumes fell.

**Figure 2.9:** The proportion of CVA delivered by UN agencies and their implementing partners declined in 2024 Annual CVA volume distribution across organisation types, 2018–2024



Source: Data on CVA volumes was collected by the CALP Network from implementing partners and supplemented with data from the UN OCHA FTS, HPC Projects Module and the Red Cross and Red Crescent Movement's Cash Maps. RCRC = Red Cross and Red Crescent Movement.

**Notes:** Where possible and identifiable, this reflects the type of organisation that distributed the funds, such as an NGO receiving a sub-grant from an intermediary. However, not all organisations provided this level of detail in their reporting.





UN agencies and their implementing partners continued to deliver the majority of CVA in 2024, at 53% of reported total annual volumes. <sup>22</sup> However, available data indicates a significant decrease in the UN's percentage share of CVA, which was 59% on average over the previous six years. At the same time, NGOs were calculated to have their highest recorded CVA share at 35%, notably above the average of 23% between 2018 and 2023. The primary driver of this shift is likely to be the large decrease in CVA volumes for some, but not all, UN agencies. Further research is needed to fully determine other factors.

The data continues to show that very limited funding for CVA is directly provided to local and national actors, compared to international organisations. The data also provides little insight into the roles local and national actors play as implementing partners.

Looking ahead to 2025, CALP has updated its preliminary analysis of the projected impacts of the 2025 US funding cuts on CVA.<sup>23</sup> Using survey responses on projected organisational CVA in 2025, it calculated an average decrease of 31%<sup>24</sup> and applied this to the 2024 figures, generating an estimate of US \$4.5 billion in transfers to recipients —the same amount as 2019. However, given the ongoing funding uncertainties this year, this figure should be treated as speculative at this stage.

